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The varying effects of standardisation on digital platform innovation: evidence from OpenStreetMap

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ABSTRACT

We investigate the effects of standardisation as a means of direct control on digital platform innovation. Specifically, we study the standardisation of parameters and procedures implemented in the web editing API on the popular geodata platform, OpenStreetMap. Using a regression-based approach to interrupted time series analysis, we assess the quantity and quality of new content generated on the platform before and after the standardisation. We find that the intervention had positive and negative effects on the generation of platform content on OpenStreetMap, which we summarise in three different effects (control, simplification, spill-over). Through the control effect, standardisation decreases the generation of content in quantity by enforcing conformity and reducing complementor's freedom in producing certain outcomes. Through the simplification effect, standardisation increases the generation of new content in quantity by simplifying and streamlining the production of certain outcomes. Lastly, through the spill-over effect, standardisation increases the generation of content in quality and new areas of the platform by improving the compatibility and interoperability of content. Framing these findings through the rich body of work on standardisation and innovation in the technology management literature, we engage a long-standing tension in research on digital platforms – the balance between control and innovation. We discuss the prospect of standardisation as one way to directly control the balance between desirable and undesirable variation necessary for platforms to innovate, as it restricts some activities while enabling others.

Introduction

Digital platforms innovate by enabling external actors to generate new outputs by interacting with the platform (Boudreau, 2010; Cennamo & Santaló, 2019; Gawer, 2022). Depending on the type of digital platform, this innovation materialises in different forms of platform content, such as software code (e.g., extensions for SAP), media content (e.g., videos on YouTube), or information (e.g., reviews on TripAdvisor) (Hukal et al., 2020). This creates value for all connected parties since novel and varied content extends a platform's possible uses, which, in turn, grows the addressable market by attracting actors to the supply and

demand side of the platform. While it is desirable for platform operators to have varied and novel content created, this can never be entirely uncontrolled; undesirable and unforeseen variation reduces the quality of content and hence diminishes value for actors on either side of the platform (Boudreau, 2012; Wareham et al., 2014).

The platform literature exhibits increasing interest in controlling innovation on platforms. Much attention is paid to the challenge of attracting outside contributions in line with the strategic intentions of the platform operator (e.g., Boudreau (2010), Rietveld et al. (2019), Hukal et al. (2020)). Reflecting some conceptual variation, this challenge has been described as the tension between 'resourcing and securing' (Ghazawneh & Henfridsson, 2013), 'generativity and control' (Eaton et al., 2015), or 'autonomy and control' (Wareham et al., 2014). A central idea echoed in this stream of research is that attracting and guiding innovation by outside contributors on platforms needs some control.

Effectively implementing any kind of control on platforms is not straightforward since it must balance 'desirable and undesirable variation' (Wareham et al., 2014) to create a situation of 'constrained serendipity' (Faraj et al., 2011). In this vein, standardisation is heralded as a promising form of control that directly engages the question of which and how innovation is enabled on a platform (e.g., Lindgren et al. (2021)). Yet, finding that balance through standardisation implies identifying and controlling trade-offs between defining a common ground while allowing sufficient flexibility for new innovation to emerge.

Standardisation refers to the 'result of intentional or unintended actions that generate order by reducing the variety of processes' (Wright et al., 2012, p. 652) and work on standardisation draws on a rich tradition in the broader technology and innovation management literature (e.g., Varian et al. (2005), Hawkins and Blind (2017)). This body of work, however, offers conflicting views on the effects of standardisation on innovation. On the one hand, standards are seen as antithetical to innovation due to the fact that they represent organisational control and regulation, limiting the number of options to be realised (David & Rothwell, 1996; Wright et al., 2012). On the other hand, some literature views standardisation as an increasingly important factor in enabling innovation and shaping its direction (Blind, 2016; Teece, 2018; Wen et al., 2022). Especially as a form of formalisation, standardisation can foster innovation, for instance, when used to improve task performance rather than to control work (Adler & Borys, 1996; Wright et al., 2012; Zoo et al., 2017).

Work that addresses the intersection of control, platform innovation, and standardisation has thus far received scarce attention, limiting our understanding of standardisation on digital platforms. While standardisation can be promising to control activity in complex technical systems (Lindgren et al., 2021), the effects of standardisation are difficult to predict for digital platforms: on platforms, the generation of content is a function of diverse actors engaging with each other, and, thus, platforms innovate thanks to many very different actors whose presence and activity are not always under the control of the platform operator (Eaton et al., 2015; Ens et al., 2023; Wareham et al., 2014). Surprisingly, the rich body of work on standardisation and technology innovation is largely ignored in work on digital platforms. The scarce work that does exist on standardisation on platforms either surmises specific, unidirectional effects of standardisation on platform innovation (Hein et al., 2019; Miric et al., 2023; Wen et al., 2022) or

does not speak to the nature of the relationship between standardisation and innovation on digital platforms at all (Costabile et al., 2022; Grøtnes, 2009; van de Kaa et al., 2022). Work on platform control, on the other hand, normally does not expose its findings to the standardisation literature, even when the means of control in focus resemble standardisation (Croitor & Benlian, 2019; Elaluf-Calderwood et al., 2011), which makes their ex-post interpretation through a lens of standardisation difficult.

Therefore, whether standardisation stifles or enables innovation is not fully understood in the platform literature, leaving much to be learned about controlling the quality and quantity of innovative content on platforms through standardisation. In this study, we engage this issue and ask: *What are the effects of standardisation on digital platform innovation?*

To address this research question, we assess a discrete standardisation effort in the context of the geodata platform OpenStreetMap. Specifically, we examine the standardisation of the public web editing application programming interface (API), which controls information flows between the platform and its complementors across the platform's boundary. In this context, we collected data on the number and detail of geospatial data objects across the 100 largest European cities, spanning 100 weeks (50 weeks before and after the standardisation, respectively). Implementing an interrupted time series design, we then assessed the input and output of geo data on the platform by comparing the quantity and quality of data objects provided on the platform before and after the standardisation took effect.

We find that the standardisation had varying effects on platform innovation in the form of new content. While the number and growth rate of new data objects decreased after the standardisation, the level of detail with which data objects are stored in the database increased – but only for data objects that were not directly affected by the standardisation intervention. We summarise and explain these findings through three different effects of standardisation in the context of digital platforms. We suggest that direct control through standardisation can be considered a viable way to influence innovation on digital platforms by balancing desirable and undesirable variation across the platform.

The remaining paper is structured as follows: In the next section, we ground the paper in work on platform innovation, platform control, and standardisation. Next, we present the research design, including the empirical context, data, and analysis. Then, we present the results of our analysis and summarise them in three effects of standardisation on platform innovation. Finally, we discuss implications for theory and practice, outline boundary conditions of our findings, and provide avenues for future research.

Background

Digital platform innovation

Digital platforms provide infrastructures conducive to outside complementor contributions, allowing for the integration of innovative software applications, media content, or information that enrich the platform experience (Gawer, 2022; Kim et al., 2012; Parker et al., 2017). In this study, we refer to platform innovation as any new content that facilitates interaction between users or entities on a platform and provides a new source

of value and growth. Platforms foster innovative contributions by establishing and maintaining arm's-length relationships with complementing parties (Boudreau, 2010; Foerderer et al., 2021; Rietveld et al., 2019). In enabling others to innovate by being connected to the platform, platforms enable continuous value creation without having to create every innovation themselves.

The above poses an enormous challenge for digital platform operators: While innovative contributions are necessary and desired for the platform to create value, contributions that remain entirely unchecked are not. Leaving complementors without guidance may lead to low-quality services and complements, which harms end user's experiences and the operator's reputation and can ultimately contribute to the platform's demise (Boudreau, 2012; Wareham et al., 2014). A host of studies has documented the practices platform operators engage in to guide complementors, such as selective promotion (Rietveld et al., 2019) or indirect communication via signalling (Adam et al., 2022; Hukal et al., 2020). Collectively, this body of work aligns with the idea that generating content on platforms requires some control to ensure the platform remains valuable to all parties (Boudreau, 2010; Parker et al., 2017).

Platform control

The platform literature acknowledges a wide array of possibilities to implement control on platforms. Drawing from control in management literature, control on platforms in this study refers to formal mechanisms used by a controller – the platform operator – to influence the behaviour of a controlee – actors on the supply and demand side – in accordance with the operator's objectives (e.g., Ouchi (1979)). As a management tool to control activity on platforms, control is typically formal and, as such, exercised through rules, regulations, or incentives that, when adopted, result in activities and outcomes that are in line with the controller's goals (e.g., Saunders et al. (2020)). Formal control requires the controlee to either reach a certain objective or adhere to specified procedures and routines during the process (Kirsch et al., 2002).

Work on formal control over the production of innovative platform content is far from conclusive. A prevalent idea in this space describes the abstract tension of control versus innovation that operators ought to manage. Therein, control is often described as restrictive, aiming to constrain variation that is not in line with the platform's strategic objectives (Eaton et al., 2015; Ghazawneh & Henfridsson, 2013; Wareham et al., 2014). On digital platforms, this type of control commonly occurs through the manipulation of artefacts deployed by the operator to implement the platform. For example, platform operators may use control points in the technical architecture to steer interactions across platform boundaries (Ghazawneh & Henfridsson, 2013). This includes all forms of 'standardised and stable interfaces' (Eaton et al., 2015; Yoo et al., 2010), such as application programming interfaces (APIs), software development kits, or licences, used as 'obligatory passage points' (Tilson et al., 2010) through which the platform operator aims to control the quality, quantity, and variety of complements.

However, exactly how the often-cited tension between control and innovation can be resolved is mainly left unanswered. The operator's motivation is clearly to orchestrate a portfolio of complements that encourage user adoption (e.g., Croitor and Benlian (2019)). Yet, received notions of process and output control have clear drawbacks: on

the one hand, output control is antithetical to the logic of innovation on platforms. On the other hand, process control, while crucial, can diminish innovation if control over the process is too tight. Instead, the upside of control is that it can be an enabler of innovation, e.g., by restricting variability in one area of the platform, which, in turn, allows variation to be introduced in another (Gawer & Henderson, 2007). By the same token, output control would aim to control what is – until it is generated – deliberately unknown since the whole purpose of innovation on platforms is that it can unfold freely to generate outputs that were not anticipated yet provide value (e.g., Boudreau (2012)).

Standardisation as a means to control platform innovation

A promising way to implement direct formal control and ease the tension between control and innovation on platforms is through standardisation. Standardisation results from intentional or unintended actions that generate order by reducing the variety of processes (Wright et al., 2012). While standardisation can generally follow a committee-based, market-based, or government-based mode (Wiegmann et al., 2017), Nylund and Brem (2023) argue that the hierarchical coordination through platform operators set standards resembles a governmental approach. It can, therefore, be understood as a mechanism of formal control, yet despite the rich body of work in the technology and innovation management literature, little attention is being paid to standardisation in the platform literature.

In general, standardisation serves different economic functions, which can be classified into four aspects: (i) achieving compatibility (i.e., standards specify properties that a product must have to work with complementary products or services), (ii) securing quality (i.e., standards mitigate information asymmetries between suppliers and customers by specifying product or service performance), (iii) codifying knowledge (i.e., standards reduce transaction costs between actors and/or organisations by defining knowledge that has gained authority through common consent), and (iv) reducing variety (i.e., standards limit products to certain range or number of characteristics, thereby reducing variety to attain economies of scale) (Swann, 2000; Tassey, 2000).

When enforcing control, platform operators often apply variety reduction standards to non-physical or functional attributes such as data formats or peripheral interfaces (Tiwana et al., 2010). Understanding the effects of such actions on innovative outcomes on platforms is, however, poorly understood since any variety reduction is difficult to assess due to its equifinality: it can both enhance and inhibit innovation (Tassey, 2000).

The traditional view in management research holds that standardisation and innovation are opposing forces (Blind, 2016; Swann, 2010). On the one hand, standards are frequently seen as 'the antithesis of innovation' since they represent organisational control and regulation aimed at limiting the number of options (David & Rothwell, 1996; Wright et al., 2012). Creating and implementing such options requires freedom and diversity as well as loose and more informal organisational structures. Further, setting standards in early stages of technology development can lead to premature and inferior choices, claimed to inhibit innovation. Such variety reduction creates market concentration, which lowers the pressure to innovate due to less competition (Blind, 2016; Swann, 2010). On the other hand, some literature views standardisation as an increasingly important factor in enabling innovation and shaping its direction. Evidence from

industry, for example, shows how adopting standards for basic components facilitated and stimulated technological improvements (Thompson, 1954). The assumption is that a degree of conformity enables firms to identify areas for differentiation that lead to competitive advantages (Hawkins & Blind, 2017). In this vein, standardisation surpasses its alleged passive role as a conduit of innovation diffusion (Blind & Gauch, 2009; Zoo et al., 2017). Hence, standards may help coordinate innovation processes by reducing complexity and uncertainty (e.g., Varian et al. (2005)). Standardisation of products and processes, for example, reduces variety, but this offers improvements through simplification or helps firms attain economies of scale and critical mass for market success. Moreover, standardisation can enable innovation by fostering a common language or by providing formalisation that helps to improve task performance rather than control work (Adler & Borys, 1996; Wright et al., 2012).

Understanding the effect of standardisation on platform innovation has received only little attention. The focus in much of this work is often on the identification of specific and unidirectional effects. For instance, Hein et al. (2019) show the importance of standardising work processes through platform boundary resources to achieve value co-creation at scale to benefit new platform outputs. Additionally, Nylund and Brem (2023) investigate the impact of dominant platforms on standardisation in innovation ecosystems, finding that setting standards can either drive subsequent innovation by fostering technological and organisational modularity while also inhibiting innovation when standardisation disproportionately skews value appropriation in favour of the platform operator. Further, Miric et al. (2023) evaluate how the creation of new products in the console video game market is influenced by complementors using standardised development tools (e.g., game engines) instead of creating the functionality themselves. They find that using standardised tools is associated with less novel but more commercially successful products. Lastly, Wen et al. (2022) study the effects of standardisation of enabling technologies on complementary innovations. They find that complementors benefit from standards (by obtaining innovations of high social value) as they reduce technological and legal uncertainty, which decreases development costs and increases innovation productivity.

In sum, the literature offers some wisdom to those wishing to understand standardisation and innovation on digital platforms. However, as David (1995) has already pointed out, within the domain of information economics, the key questions to understanding their interaction puts conformity and variety at odds. Standardisation must thus tackle questions about degrees of freedom and how these are increased or decreased through interventions (Hawkins & Blind, 2017). Here, the understanding of the potentially varying effects of standardisation on platform innovation is incomplete. As platform content is not produced by the platform alone but by many different actors whose activity is not always under full control of the platform, any action to control must be sufficiently understood to be able to carry it out properly.

Research design

We take the conflicting views of standardisation on innovation as an opportunity to empirically explore the effects of standardisation on digital platform innovation without the test of formal hypotheses. Specifically, we study the case of the standardisation of the

web editing API v0.6 on the popular geodata platform OpenStreetMap (OSM) to assess the quantity and quality of new content generated on the platform before and after the standardisation took effect. The following sections explain the study´s methodological choices, research context, and analysis techniques.

Method

We follow the tradition of exploratory, natural experiments involving policy changes in platform settings (e.g., Claussen et al. (2013), Ye et al. (2014), Wessel et al. (2017)). Natural experiments investigate the effects of an unplanned or naturally occurring contrast between a treatment and a comparison condition that cannot be manipulated by researchers, for example, because the intervention occurred before the effect is measured (Sadish et al., 2002).

Analysing such an intervention, we conducted quantitative analyses of OSM geospatial data. As we explain in detail below, we tracked and compared the type and number of data objects before and after a standardisation effort (i.e., the intervention) in an approach that is referred to as interrupted time series analysis (Gottmann, 1981; Linden, 2015). We explain the details of the intervention and its assessment below.

Context

OpenStreetmap. The OpenStreetMap (OSM) platform offers and maintains a freely accessible database of geospatial data of the world. It is representative of many digital platforms (such as YouTube, Spotify, or Instagram) that rely on third-party contributions in the form of platform content (Hukal et al., 2020; Nagaraj, 2021). Launched in 2004, OSM now contains a rich variety of geographical objects (e.g., road networks, buildings, points of interest) contributed by millions of volunteers, leading to the label as the 'Wikipedia of maps' (Fox, 2012). Neither use nor contributions to the data are charged, and hence, users are 'free of restrictions that hinder the productive use of the data' (Ramm et al., 2010, p. 3). This circumstance, paired with the high level of detail, accuracy, and recency, makes the use of OSM geodata popular with developers in many complementor products.

On OpenStreetMap, users contribute content in the form of geospatial data objects. The data model consists of three types of objects: nodes, defining points in space (e.g., points of interest); ways, defining linear features (e.g., roads) and area boundaries (e.g., buildings); and relations, defining logical or geographic relationships between objects or complex objects consisting of both nodes and ways. Objects of any type can be grouped together to represent all sorts of natural or man-made geographical features (Ramm et al., 2010). Contributed data objects are subsequently annotated with additional metadata in the form of '*key=value*' pairs, called tags, to carry semantic information. This is valuable to users of OSM output since more detailed geodata objects increase the number of possible use cases enabled by drawing from detailed descriptions of the geodata in various external applications (Hukal et al., 2020).

Enabling easy and fast content generation, OpenStreetMap uses an editing API as the central point of entry for all geodata to its database. By design, it serves as the central tool for the platform to allow specific operations on the database (i.e., storing or retrieving (meta-)data). Initially, almost no restrictions were in place for users to store and manipulate data objects. To this day, the API does not

control for semantic correctness as a point of principle to invite variation. However, the API does check for some formal criteria of correctness (e.g., an object of type way can contain a maximum of 2000 nodes). In an open and collaborative environment, this led to users working differently to create objects without any repercussions (Budhathoki & Haythornthwaite, 2013). In many cases, this resulted in limits to how much recombination of data objects was possible due to a lack of consistency, clarity, and interoperability.

Standardisation of the OpenStreetMap API v0.6. In response to the situation described above, the OpenStreetMap community decided to apply stricter control on the data model by standardising parameters and operations implemented through the editing API. To investigate the effect of standardisation on platform innovation, we focus on a specific standardisation effort that took place with the launch of a then-new API version (0.6) of OpenStreetMap. We draw on content analysis of interviews (five background interviews with OSM developers and core members) and discussion data (self-crawled mail threads from the OSM public mailing list) to understand the standardisation effort taking place as well as pre- and post-change characteristics.

With the release of the API version 0.5, OpenStreetMap introduced relations as a new data type. Relations consist of several members (nodes, ways or other relations) that take specific roles to model logical, local, or geographical relationships between objects. Originally, members of relations were not ordered, meaning there was no database scheme to track the order that mappers deliberately sorted the members during their upload. With time, mappers also used relations for novel use cases which required ordering; for example, a relation describing a public transport route consisting of multiple (route-)segments and stops would produce useless graphs if the relations' members were unordered. In addition, data consumers had to look into raw data and potentially stitch the segments of data together or examine the semantic information on data objects to understand whether and how the ordering of objects is justified. For illustration, consider this comment by an OSM mapper posted to the public mailing lists of the project:

> I have not been adding bus stops to the routes, however, it is not really possible to add the stops "in order" since there are likely to be a number of different variants for the route. (in both directions, short running and deviations off the main route for special reasons - market days, end of school day etc)

For these and other problems, the OSM core community, acting in the fashion of the platform operator despite the community-based collaboration model (cf. Hukal et al., 2020), decided to enforce a standardised ordering of relation members with the next API version (0.6) to tackle the increasing interaction problems. This, however, required to make a trade-off between innovation and control (e.g., Eaton et al. (2015)). In the Appendix, we present some insightful quotes from discussions on the OSM public mailing list on this topic (see Tables A1, A2, A3). Figure 1 summarises the timeline of changes.

Data

In the context described above, we constructed a unique dataset of OSM objects that covers the timeframe of ±50 weeks around the API version 0.6 change (April 2009). We
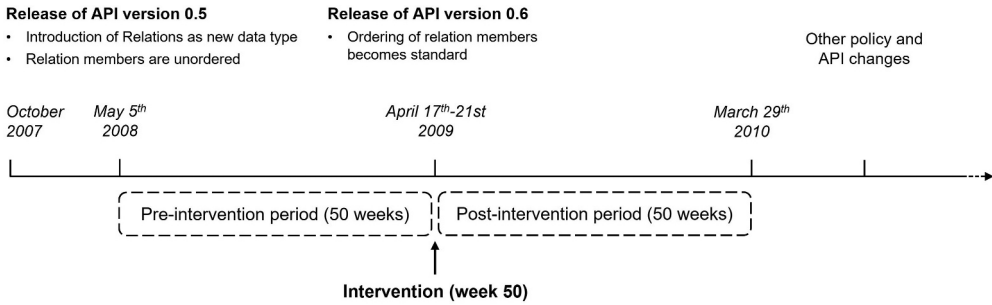
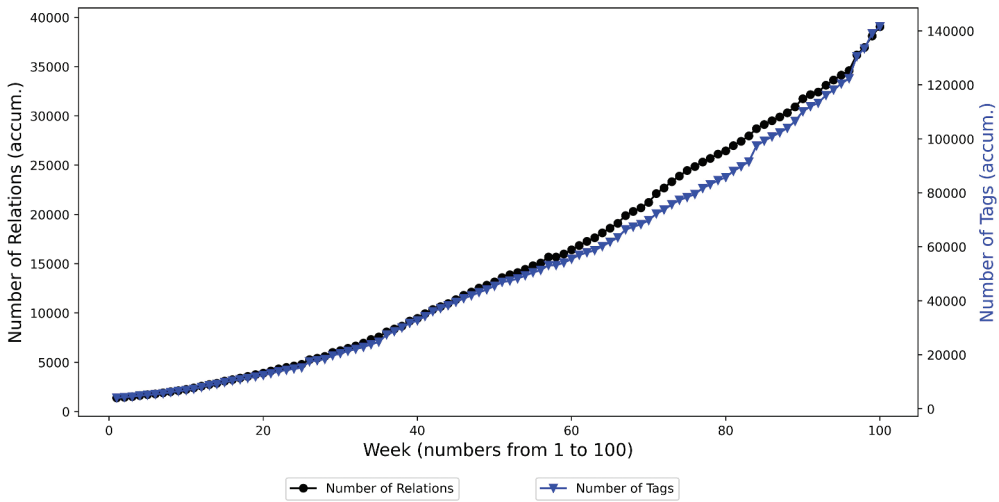**Figure 1.** Timeline of OpenStreetMap API changes.

Figure 2. Total number of relations and tags per week in the database.

downloaded an excerpt of the OSM database holding the European continent. We then created weekly time-slices of all objects and extracted all relations within the city proper of Europe's one hundred largest cities[1] (by inhabitants). We chose this approach for several reasons: first, our observation period falls into the early phase of OSM when most mapping activities focused on Europe. Second, large urban areas represent more diverse options for mapping and are, therefore, more suitable for tracking the different uses of relations objects. Third, the higher population density in cities likely correlates with the number of mappers in the area, promising to observe a high volume of activity.

The data consist of 100 weeks, containing a total of 1.52 million relation objects and 5.15 million metadata tags describing the relation objects (see Figure 2). Each week contains the total number of relations in each of the hundred cities and a list of all tags describing them. In the following analysis, all figures of objects and metadata tags refer to numbers in weekly periodicity.

The data are particularly well suited for our analyses for the following reasons: first, there are no other (relevant) changes on the API or the OSM data model during the timeframe, making the 'ordering of relation members' the only intervention. Further, the

natural experiment-like setting of the API change allows for a similar identification of effects as a field experiment. Second, there are no other distortions happening in the sampled locations and/or timeframe (e.g., mass data imports), which increases the validity. Last, OpenStreetMap is typical for many digital platforms that rely on third parties to generate and reuse content (especially digital data or information), making the results relevant for many other platforms.

Variables

Dependent variables. We develop several variables to measure the generation of platform content in terms of quantity and quality (Tables 1 and 2). In keeping with the interrupted time series design, we constructed a time series of the absolute number of data objects added to the database each week over the number of deleted objects.

Table 1. Dependent variables description and summary statistics (weekly basis).

Variable	Definition	Total	Before	After	Change in %
			Mean *(SD)*		
1 *Relations_Total*	Total number of relations added per week	544.49 (311.42)	356.96 (189.23)	732.22 (296.22)	+105.1%
2 *Relations_Ordered*	Total number of added ordered relations per week	293.22 (222.42)	168.12 (101.09)	418.32 (239.63)	+148.8%
3 *Relations_Unordered*	Total number of added unordered relations per week	251.37 (128.84)	188.84 (98.71)	313.9 (125.03)	+66.2%
4 *Relations_Public_Transport*	Total number of added relati-ons describing public transpor-tation information per week	29.13 (61.92)	1.26 (3.31)	55.9 (77.75)	+4336.5%
5 *Total_Tags_Ordered*	Mean number of total tags on ordered relations per week	3.81 (.69)	3.82 (.55)	3.80 (.81)	−0.5%
6 *Total_Tags_Unordered*	Mean number of total tags on unordered relations per week	1.45 (.25)	1.39 (.24)	1.50 (.25)	+7.9%
7 *Usage_Tags_Ordered*	Mean number of usage tags on ordered relations per week	3.42 (.68)	3.35 (.49)	3.49 (.82)	+4.18%
8 *Usage_Tags_Unordered*	Mean number of usage tags on unordered relations per week	1.06 (.33)	.83 (.20)	1.28 (.28)	+54.2%
9 *User_Growth*	Growth rate (%) of newly registered OSM members per week	.0197 (.0091)	.0237 (.0110)	.0158 (.0035)	–
10 *GPS_Data_Growth*	Growth rate (%) of added GPS data objects per week	.0168 (.0093)	.0204 (.0088)	.0131 (.0082)	–
11 *Other_Objects_Growth*	Growth rate (%) of added other objects (not relations) per week	.0089 (.0046)	.0068 (.0029)	.0110 (.0050)	–

Table 2. Correlation matrix for variables included in the regression analysis.

	Variable	1	2	3	4	5	6	7	8	9	10	11
1	*Relations_Total*	1										
2	*Relations_Ordered*	.957	1									
3	*Relations_Unordered*	.900	.744	1								
4	*Relations_Public_Transport*	.605	.604	.507	1							
5	*Total_Tags_Ordered*	.054	.081	−.027	−.064	1						
6	*Usage_Tags_Ordered*	.234	.239	.169	.039	.872	1					
7	*Total_Tags_Unordered*	−.004	−.001	−.030	.202	.299	.218	1				
8	*Usage_Tags_Unordered*	.523	.538	.413	.603	.083	.192	.613	1			
9	*User Growth*	−.550	−.498	−.524	−.332	−.161	−.273	−.029	−.397	1		
10	*GPS Data Growth*	−.528	−.469	−.543	−.242	−.014	−.05	−.143	−.402	.502	1	
11	*Other Objects Growth*	.348	.349	.307	.386	−.114	.038	.029	.280	−.128	.043	1

Variables 1–8 are log transformed; variance inflation factors (VIF) of all control variables (9–11) x <2.0

First, we measure the total number of relations added per week (*Relations_Total*). This variable describes the overall growth of relations on the OSM platform. Further, we split the number of total relations into those affected by the standardised ordering (*Relations_Ordered*) and those that can be regarded as unaffected because they do not require ordering (*Relations_Unordered*). This division accounts for the fact that not all relations on the OSM platform are affected by the intervention in the same way, and we are interested in the effects of the standardisation change on relations of different types. To classify the relations, we listed all '*key=value*' pairs and evaluated the semantic information contained therein as to whether relations were likely required to be in a specific order. We classified relations as 'ordered' if they contained at least one tag of that list. This yielded a set of relations describing collections of nodes or ways (e.g., transport networks, routes, boundaries), for example, relations annotated with tags such as 'route=' (with values such as bicycle, horseback riding, foot, etc.) or '*public_transport=*' (with values such as bus, tram, train, etc.). Vice versa, this approach excluded keys that are either irrelevant (e.g., '*name=*') or are generated automatically by an editor program (e.g., '*created_by=*'), and we classified relations with these tags as 'unordered'. Further, as one specific goal followed by the standardisation effort was to simplify and refine contributions of public transport information, we measure the number of new relations of this type added per week (*Relations_Public_Transport*). We derived a subset of relations from our dataset and classified those relations that used at least one key describing public transportation infrastructures (i.e., 'subway', 'waterway', 'light_rail'). These steps were largely informed by the informant interviews with OSM core community members and the authors' experience with OSM data.

Second, we measure the average number of tags on the absolute number of added relations per week. This variable describes the quality of new content generated on the OSM platform, as more tags used to describe a single object account for more detail and diverse use. Tags on OSM can be of three types: administrative tags, which carry internal OSM data; technical tags, which carry necessary data for the correct rendering of the object on the map (e.g., a specific symbol to use when displaying the object); and usage tags, which relate to all information that describe an object in detail and are therefore of particular interest for third parties (e.g., contact information or opening hours of a restaurant used by FourSquare). Again, we split the variable into one that measures the number of tags on relations classified as 'ordered' by the standardisation (*Total_Tags_Ordered*) and one that measures the number of tags on relations labelled as 'unordered' (*Total_Tags_Unordered*). Further, for each variable, we also measure the average number of those tags that are indicative of new use cases for consumers (*Usage_Tags_Ordered* and *Usage_Tags_Unordered*). We calculate variables 5 and 6 as the simple arithmetic mean of the number of tags over all relations each week. To calculate variables 7 and 8, we extracted a list of the unique keys ($n = 993$) of all tags in the dataset, manually classified each tag as administrative, technical, or usage, and tracked the growth in each category. As before, informant interviews and our own experiences guided this step.

Independent variables. Interrupted Time Series Analysis (ITSA) relies on three indicator variables: *Time*, a simple running count variable denoting the weeks since the start of the observation. *Intervention*, a binary variable that is 0 before the intervention and 1 after. Last, *After* is an interaction term of Time x Intervention, which starts at 1 and counts the number of weeks since the intervention.

Control variables. We include a set of variables to control for alternative explanations. In particular, we controlled for the size and growth of the entire database. We create *User_Growth* as a variable representing the per cent increase per week in the number of OSM mappers. This controls for the effect of more content generation due to more mappers. Further, we create *GPS_Data_Growth* as a variable representing the per cent increase per week of all GPS data points in the OSM database. Uploading GPS data points denotes a different way of contributing content to OSM (in comparison to basic 'map editing') and thus captures general mapper activity. Last, we create *Other_Objects_Growth* as a variable representing the per cent increase per week of data objects that are not relations (i.e., nodes and ways). This controls for potential effects of shifting mapper activity to other domains (e.g., more mapping of less complex geographical objects unaffected by the standardisation).

Approach: interrupted time series analysis

Interrupted time series analysis (ITSA) is a quasi-experimental research design in which a single treatment unit's outcome is studied serially over time, and an intervention is expected to 'interrupt' the level and/or trend of that outcome (Linden, 2018). While contrasting the treatment unit's outcome to a control group is regarded as the 'gold standard' for investigating the impact of an intervention, this is not always feasible. Interventions that impact an entire unit's population or have occurred in the past may rule out the ability to include a control group (Turner et al., 2021). In these cases, ITSA is an advantageous design choice primarily due to its control over regression to the mean and high degree of internal validity (Sadish et al., 2002).

In ITSA, data are collected at multiple time points before and after the intervention. Modelling the data in the pre-interruption period allows estimation of the underlying non-manipulated trend, which, when modelled correctly and extrapolated into the post-interruption period, yields a counterfactual for what would have occurred in the absence of the interruption. Differences between the counterfactual and observed data at various points post interruption can be estimated (e.g., immediate and long-term effects), having accounted for the underlying trend (Turner et al., 2021). The underlying assumption for this is that any time-varying unmeasured confounder has a weaker impact relative to the intervention and thus can be differentiated from a sharp jump of the intervention indicator.

Statistical analyses used for ITSA must account for autocorrelated data. Approaches most frequently used in ITSA are ordinary least squares (OLS) regression models with adjusted standard errors for serial correlation, general least squares (GLS) regression models designed to adjust for heteroskedasticity and serial correlation, and autoregressive integrated moving-average (ARIMA) models (Gottmann, 1981). Most studies, however, rely on OLS since it is often more flexible and broadly applicable in ITSA (Linden, 2015).

Estimation model

Following the design of a single-group linear regression model, we assume an OLS model of the following form for our analysis:

$$Y_t = \beta_0 + \beta_1 Time_t + \beta_2 Intervention_t + \beta_3 After_t + controls_t + \varepsilon_t \qquad (1)$$

Y_t is the dependent variable (i.e., number of relations added per week) measured at equally spaced time point t. The model parameter β_0 represents the intercept, β_1 is the pre-intervention slope, β_2 represents the change in the level of the outcome at the intervention, and β_3 shows the difference between pre and post-intervention slopes. We include a vector of the three control variables to account for alternative explanations. The error term ε_t represents the residual of the fitted model to any value.

To adjust for potential autocorrelation of the time series, we use a first-order (lag-1) term (so-called Newey-West SE correction), where the autocorrelation parameter p is the correlation coefficient between the actual and the previous error terms and the disturbances u_t are normally distributed 'white noise' ($u_t \sim N(0, o^2)$) (Linden, 2015; Turner et al., 2021):

$$\varepsilon_t = p\varepsilon_t - 1 + u_t \qquad (2)$$

Results

We report the results regarding innovation in terms of the quantity and the quality of novel contributions on the OSM platform before and after the standardisation. We follow previous studies on policy changes by first providing econometric evidence of our time series analysis before explaining and interpreting the meaning of these changes in the context of OpenStreetMap.

Effect of standardisation on quantity of new content

Descriptive statistics of the key variables measuring the quantity of content (variables 1–4) on the platform level for the whole observational period are reported in Table 3. When estimated using formulas (1) and (2) above (Models 1–4 in Table 3), our regression-based analysis paints an ambivalent yet consistent picture of the effects of standardisation on the number of relations added to the OSM database.

Across all relations (Model 1), the intervention led to a sharp drop in the overall level of new relations added to the database (β_2 $Intervention_t = -0.539$, $p < 0.001$). Additionally, the weekly growth after the standardisation decreases slightly but remains positive in absolute terms (β_3 $After_t = -0.018$, $p < 0.001$). For relations that were in focus of the standardisation (Model 2), the effects are similarly mixed; while the overall production of relations after the standardisation decreases (β_2 $Intervention_t = -0.467$, $p < 0.01$), the weekly growth remains positive albeit, slightly slows down (β_3 $After_t = -0.023$, $p < 0.001$). For relations that were not directly affected by the standardisation (Model 3), the effect is also a drop in the overall production (β_2 $Intervention_t = -0.664$, $p < 0.001$) as well as a decelerated growth (β_3 $After_t = -0.015$, $p < 0.001$). For relations describing public transportation (Model 4), the intervention led to a strong increase in the overall production level (β_2 $Intervention_t = 2.094$, $p < 0.001$). These associations are robust for controls for the relative growth in the userbase, the GPS data points in the database, and the number of objects that are not relations over the same time horizon.

Figure 3 is an exemplary effect plot of the linear estimate produced for the model regressed on the number of added ordered relations per week over the course of 50 weeks prior and post intervention. Therein, a drop in the overall level of content produced is discernible consistent with the coefficients of the intercept changes of all models once the

Table 3. Model results for quantity of new content (number of added relations).

Model	1	2	3	4
Estimator	OLS	OLS	OLS	OLS
DV	ln(Relations_ Total)	ln(Relations_ Ordered)	ln(Relations_ Unordered)	ln(Relations_ Public_Transport)
Intercept	4.736***	3.622***	4.349***	−0.852.
	(0.143)	(0.235)	(0.173)	(0.488)
Week (β_1 $Time_t$)	0.036***	0.043***	0.031***	0.013.
	(0.004)	(0.005)	(0.004)	(0.007)
Standardisation	−0.539***	−0.467**	−0.664***	2.108***
(β_2 $Intervention_t$)	(0.124)	(0.149)	(0.150)	(0.550)
Week x Standardisation	−0.018***	−0.023***	−0.015**	0.019
(β_3 $After_t$)	(0.004)	(0.006)	(0.006)	(0.017)
User_Growth	0.391	3.793	−0.824	4.185
	(2.882)	(4.932)	(2.834)	(8.641)
GPS_Data_Growth	2.757	7.177	−3.636	35.786**
	(3.719)	(5.605)	(3.692)	(11.590)
Other_Objects_Growth	1.187	−2.977	7.484	13.786
	(7.263)	(10.111)	(8.287)	(27.771)
Observations	100	100	100	100
R^2	0.836	0.773	0.723	0.701
Adjusted R^2	0.826	0.758	0.705	0.681
Residual Std. Error (df = 93)	0.259	0.371	0.306	1.036
F (df = 6; 93)	79.156***	52.692***	40.445***	36.284***

$p < 0.1$; *$p < 0.05$; **$p < 0.01$; ***$p < 0.001$.
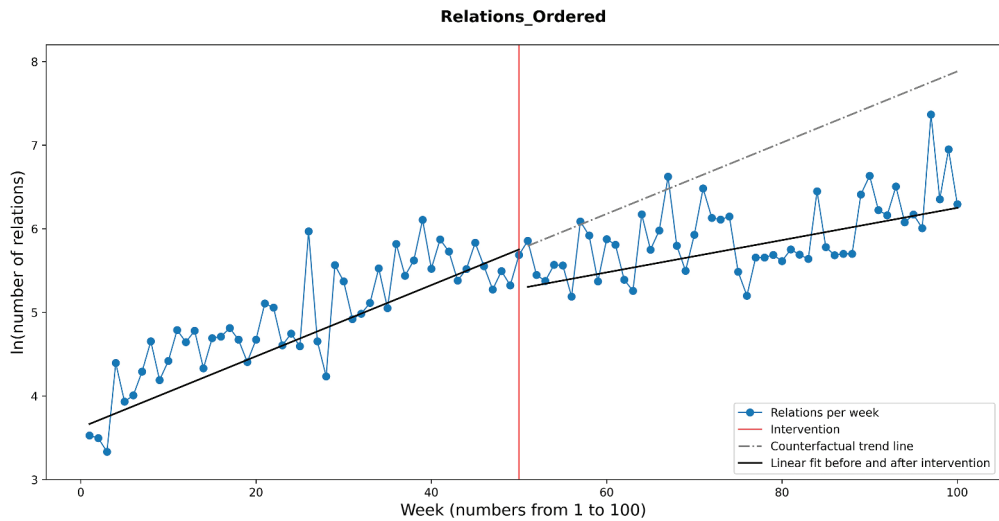Standard errors with Newey-West correction for heteroskedasticity and autocorrelation in brackets.

Figure 3. Effect plot for quantity of new content (DV: *Relations_Ordered*).

standardisation takes effect (β_2 in Models 1–3). In addition, the slopes of the linear fits for the period before and after the intervention clearly flatten in all three instances (coefficients β_3 $After_t$ in Models 1–3 are negative but small enough that the coefficient of the absolute trend, $\beta_1 Time_t$, remains positive). Taken together, this indicates that the standardisation had a significant effect on the overall growth of relations on the OSM platform in our data, slowing down the weekly growth of all relation objects after the standardisation took effect. For the subset of relations describing public transport routes,

however, we find that the intervention led to a jump in the production level and stronger growth, indicating more novel relations of this type being generated. We will discuss these effects in the following section.

Effect of standardisation on quality of new content

Descriptive statistics on the platform level for the key variables (variables 5–8) measuring the level of detail (i.e., quality of content) are reported in Table 4. Overall, the findings of the analysis of the average number of tags per relation object (Models 5–8) indicate that the level of detail of new content was affected differently across relation types and tag categories.

First, we find a divergent effect of the standardisation on the average number of all tags on objects before and after the intervention across ordered and unordered relations. While the effect is negative and statistically weak for ordered relations (Model 5: β_2 $Intervention_t = -0.069$, $p < 0.1$), it is positive and significant for relations that require no ordering (Model 6: β_2 $Intervention_t = 0.092$, $p < 0.05$). However, both for relations that are directly affected, as well as those relations that are not, the growth of the average number of all metadata tags per object increases after the intervention (Model 5: β_3 $After_t = 0.004$, $p < 0.05$; Model 6: β_3 $After_t = 0.006$, $p < 0.001$).

When differentiating tags by whether they contribute distinct new use cases or not, the analysis shows that the average number of tags with clear use cases only increases for unordered relations (Model 8: β_2 $Intervention_t = 0.188$, $p < 0.001$) but did have no effect on ordered relations (Model 7: β_2 $Intervention_t = -0.040$, n.s.). In addition, we find no effect on the growth of usage tags on either type of relation (Models 7 and 8: β_3 $After_t =$ n. s.), indicating that the rate with which tags of any type are added to either type of relation objects is not affected by the standardisation. In combination with the results from Model

Table 4. Model results for quality of new content (number of metadata tags on relations).

Model	5	6	7	8
Estimator	OLS	OLS	OLS	OLS
DV	ln(Total_Tags_ Ordered)	ln(Total_Tags_ Unordered)	ln(Usage_Tags_ Ordered)	ln(Usage_Tags_ Unordered)
Intercept	1.657***	1.028***	1.464***	0.671***
	(0.060)	(0.079)	(0.061)	(0.082)
Week (β_1 $Time_t$)	−0.001	−0.005**	0.002	−0.0004
	(0.001)	(0.001)	(0.001)	(0.002)
Standardisation	−0.069*	0.092*	−0.040	0.188***
(β_2 $Intervention_t$)	(0.036)	(0.037)	(0.036)	(0.043)
Week x Standardisation	0.004*	0.006***	−0.001	0.001
(β_3 $After_t$)	(0.002)	(0.001)	(0.002)	(0.002)
User_Growth	−3.881*	−0.605	−3.887*	−1.262
	(1.713)	(1.558)	(1.743)	(1.679)
GPS_Data_Growth	1.857	−2.370	2.645	−2.022
	(1.207)	(1.208)	(1.346)	(1.867)
Other_Objects_Growth	−1.146	3.229	−1.800	1.186
	(3.159)	(2.514)	(3.147)	(2.727)
Observations	100	100	100	100
R^2	0.116	0.243	0.100	0.515
Adjusted R^2	0.059	0.194	0.041	0.483
Residual Std. Error (df = 93)	0.123	0.088	0.128	0.115
F (df = 6; 93)	2.430*	4.984***	1.714	16.434***

. $p < 0.1$; *$p < 0.05$; **$p < 0.01$; ***$p < 0.001$.
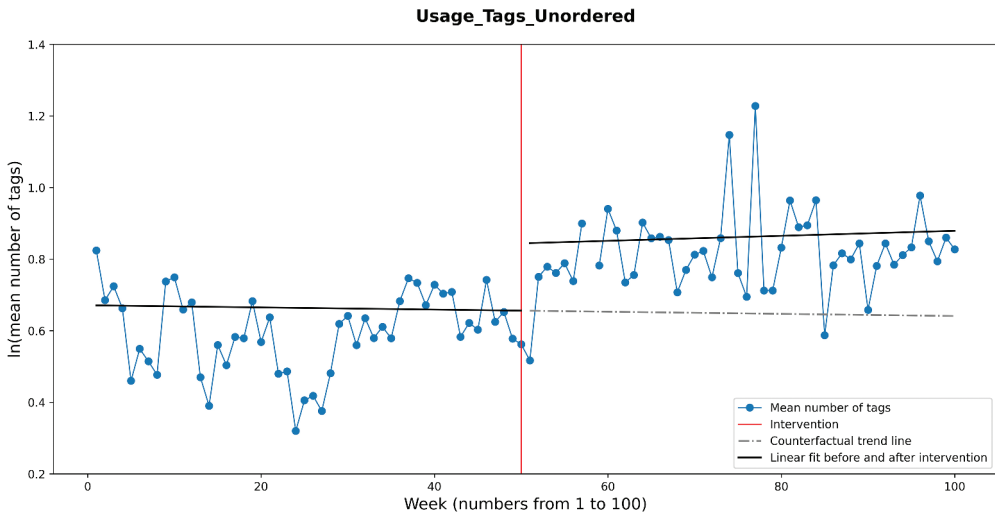Standard errors with Newey-West correction for heteroskedasticity and autocorrelation in brackets.

Figure 4. Effect plot for quality of new content (DV: *Usage_Tags_Unordered*).

6, this suggests that the overall increase in the average number of tags on unordered relations is mainly driven by an increase in the subset of tags providing completely new use cases to users and complementors.

Figure 4 is an exemplary effect plot of the linear estimate produced for the model regressed on the mean number of usage tags on unordered relations per week over the course of 50 weeks prior and post intervention. Therein, a jump in the mean number of usage tags on these relations is observable after the standardisation took effect.

Robustness checks

To increase confidence in the reported associations in the data, we estimated our regression models with two alternative specifications. First, we tested our results with Prais-Winsten OLS to take potential AR(1) serial correlation into account. Second, we used a restricted likelihood general least squares estimator with a first-order autocorrelation structure in the error term. Both specifications yielded similar significance levels and identical directions of all relevant coefficients. Further, we also tested our OLS regression with an alternative specification of the dependent variable by expressing it in terms relative to the number of users in each month (by anchoring the ratio of users to relations in $Time_1$ to $x = 100$) and obtained similar results.

Findings: three effects of standardisation on platform innovation

In this section, we summarise and synthesise our findings into three varying effects of standardisation on platform innovation in the form of platform content generation (see Table 5). These effects are not an exhaustive list of the interaction of standardisation and platform content but rather an initial presentation of potential relationships based on our findings. We explain each effect in turn below, illustrated with examples from the context of OpenStreetMap.

Table 5. Overview of the observed effects of standardisation on platform innovation.

Effect	Description	Evidence
Control Effect	Standardisation decreases the generation of platform content in quantity by enforcing conformity and reducing complementor's freedom in the production of certain outcomes.	Model 2: β_2 and β_3
Simplification Effect	Standardisation increases the generation of platform content in quantity by simplifying and streamlining the production of certain outcomes.	Model 4: β_2
Spill-over Effect	Standardisation increases the generation of platform content in quality and in new areas of the platform by improving compatibility and interoperability of content.	Model 8: β_2

Control effect: reducing overall content generation

First, our findings imply standardisation had a controlling effect. That is, the impact standardisation had on the generation of new content in quantity. Here, standardisation appears to be an ordinary control mechanism – a quality gate that controls for conformity and that reduces the freedom of complementors in the generation of certain content – even though risking to potentially limit desirable outcomes as well (e.g., Tilson et al. (2010)). This finding is consistent with what other work describes as negative impact resulting from variety reduction (Blind, 2016; Tassey, 2000). In the context of OSM, mappers needed to pay particular attention to the ordering of objects of relations after the intervention and develop new approaches to deal with it. This increased the development efforts and required adaptation, which is evident in our analysis as both the level of new data objects and their growth rate decreased (Model 2: β_2 and β_3). In that respect, the standardisation clearly decelerated the generation of content in absolute terms.

Simplification effect: increasing ease of new content generation

However, since the growth of new objects was not outright stopping, the picture painted by standardisation is more complex, and its effects on content quantity are not entirely negative. We summarise this as 'simplification' to describe the positive benefits resulting from standardisation on the generation of new content. For instance, the diffusion of innovation is often coupled with standardisation – in product or process (Blind & Gauch, 2009). New technologies are often so complex that a minimum skill level is necessary to interact with innovations effectively. At this stage, the use of innovations is limited and requires standardisation to make them amenable for mass adoption (Acemoglu et al., 2012). In the context of OSM, the diffusion of relation objects (for example, as a means to introduce public transport information to OSM) was difficult at first. Relations were so complex that only skilled mappers could store and edit such objects (and even they struggled and had to exert substantial effort). Standardising parameters and operations of the most complex types of relations plausibly increased the ease of generating these relation objects. In turn, this allowed more mappers to engage with it and create objects for envisioned public transportation use cases (Model 4: β_2). In our findings, this coincided with the contraction in the number of all relation objects as per the control function of the standardisation described above.

Spill-over effect: qualitatively new content in new areas of the platform

A third effect we observed implies spill-overs in content generation, suggesting that the standardisation was also beneficial in another platform area. Here, our results show that

the number of tags that can directly be tied to new use cases has increased on those relations that did not require ordering (Model 8: β_2). This implies spill-overs to objects that are not in focus of standardisation from the objects that were directly affected by the standardisation. Spill-overs are part of the upsides heralded in research on standardisation (e.g., Zoo et al. (2017), Lee (2021)). In a best-case scenario, standardisation would level the playing field for users and complementors by enforcing a unified format for data objects to be used. The resulting increases in compatibility and interoperability might explain why the quality of output in terms of the level of detail increased on relations that were not initially affected by the standardisation (cf. Blind and Gauch (2009)).

In summary, our findings suggest that standardising increased the innovative potential of OSM to generate new content even if the number of new objects initially decreased. This aligns our work with a burgeoning view on standardisation that asserts that tensions of innovation and control can be resolved through setting standards in complex technological systems (cf. Lindgren et al. (2021)).

Discussion

In this paper, we study the effects of standardisation on platform innovation. Platform operators must control the generation of new content to steer the platform according to their strategy and prevent the network of participants from diminishing as a result of low-quality complements (e.g., Rietveld et al. (2019), Hukal et al. (2020)). This, however, is difficult: while some control is needed to stimulate innovation in the form of generating new content, too much, the wrong type or ill-informed control can stifle innovation and harm the platform in the long run (e.g., Ghazawneh and Henfridsson (2013), Wareham et al. (2014)). Against this backdrop, we studied standardisation as a form of direct control, which is critically discussed in the literature. We chose the popular geodata platform OpenStreetMap as an empirical context and assessed the quantity and quality of new content generated on the platform before and after a standardisation change of the platform´s editing API. We find that the standardisation had varying effects – both beneficial and detrimental – on platform innovation. As such, the findings of our study speak directly to the rich body of work on standardisation and innovation in technology and innovation management and its application as a form of control on digital platforms.

Implications for research

Our research holds several important implications for our understanding of control on digital platforms. A first implication is the recognition that standardisation can serve as an adaptable method for controlling the generation of platform content. Unlike other forms of direct control that often require precise knowledge of what should be controlled (cf. Eaton et al. (2015)), standardisation operates by providing boundaries rather than rigid directives that still provide complementors freedom to work within. Thus, while restricting variability in one dimension, it allows new variation to be introduced in another to address the tension between control and innovation (Eaton et al., 2015; Gawer & Henderson, 2007). This characteristic renders standardisation particularly well-suited for governing the generation of platform

content, where the landscape is dynamic and rapidly evolving. Further, it addresses limitations associated with more traditional control mechanisms (cf. Ens et al. (2023)), which often struggle in environments marked by uncertainty or change. Hence, our results suggest that standardisation offers a middle ground between the rigidity of formal control and the ambiguity of informal control.

A second implication is the more nuanced view of three different effects that standardisation exerts on platform innovation in quantity and quality. While we derive the explanations of the three effects from existing knowledge (i.e., weakened innovation through enforcement of uniformity of actions and outputs (e.g., David and Rothwell (1996) or Miric et al. (2023)) and increased innovation through formalisation improving task performance (e.g., Adler and Borys (1996) or Hein et al. (2019)), we offer novel insights through the distinction between innovation quantity and quality as well as the integrated view of the effects. Therefore, the effects contribute to a richer understanding of the dynamics involved in leveraging standardisation as a form of control. Recognising these effects holistically is crucial, as they describe positive and negative outcomes, presenting a multifaceted landscape for platform operators to navigate. Understanding their interplay is necessary for better governance of ever-evolving platforms as technological systems (e.g., Gawer (2022)).

Last, our results align with prevailing views on the conflicting relationship between standardisation and innovation (e.g., Blind (2016), Teece (2018)) while also contributing nuanced insights into how this relationship plays out within digital platforms. Thereby, our study enriches the broader discourses in management literature to better understand their general connection (see the recent review by Blind et al. (2023)). Further, we contribute to delineating how this connection unfolds on digital platforms. As the expansion of platform businesses evolves, incorporating these specifics becomes imperative to benefit from insights that acknowledge the unique opportunities and challenges presented by digital platforms.

Limitations and future research

Our work comes with certain limitations that help explicate the boundary conditions of our findings. Highlighting them, therefore, serves as inspiration for future work on platforms that differ, among others, by the type of content they provide, the focus on complementors or the platform business model, to name but three.

First, our study focuses on OpenStreetMap, a unique platform where users contribute geospatial data as new content. Geospatial data is a specific type of platform content (similar to, for instance, reviews and data on TripAdvisor) that helps build more complex information products on the platform. The identified effects of standardisation may exhibit variations when considering other types of platform content. For instance, on a video-sharing platform such as YouTube, the user group – like on OSM – are mainly private individuals. However, the content format produced is limited in variation relative to geospatial data objects. Here, standardisation of which content format is allowed on the platform and the consequences arising from it can conceivably take different forms that we have not observed. Hence, future research should study diverse platforms, exploring how standardisation influences content generation beyond geospatial data.

Second, while we capture different effects, there might be additional externalities associated with standardisation that our focus on OSM users did not capture. For instance, exploring standardisation´s impact on OSM complementors will likely reveal additional insight. Take the example of navigation systems: here, the standardisation of (relation objects describing) route descriptions may have served as a quality signal, which could have influenced the development and performance of third-party navigation applications. Hence, future research on standardisation promises to reveal additional effects by examining the consequences for complementary products developed on top of standardised content.

Lastly, our study provides insights into the effects of standardisation on innovation but does not explicitly differentiate between its impact on 'radical' and 'incremental' innovation. This is likely of interest for platform operators implementing multi-sided business models for profit. Future research could explore how standardisation influences the nature and pace of innovation on digital platforms as it intersects with performance outcomes that are of interest to commercial operations: Does standardisation promote incremental improvements within established norms and drive current business, or does it facilitate the emergence of radical innovation and create new business? Investigating these and other aspects would contribute to a better understanding of the role of standardisation in shaping the trajectory of platform innovation.

Implications for practice

Our findings have implications for platform operators seeking to govern the generation of platform content. They showcase the potential of standardisation as a control mechanism for platform operators. By providing guidelines for complementors on the generation of platform content, operators can strike a balance between guiding content generation in desired ways (e.g., Wareham et al. (2014), Foerderer et al. (2021)) while maintaining a dynamic environment. This allows for flexible governance, fostering innovation within defined boundaries without stifling innovation too much. Further, as our results indicate overall positive effects for OSM´s innovative capacity, platform operators in other contexts may consider leveraging these benefits, too. This may be especially valuable in contexts where standardisation of interfaces may not be as widespread, such as for B2B or industrial platforms (e.g., Pauli et al. (2021)).

Conclusion

In summary, our research highlights the value of studying control on digital platforms through a lens of standardisation and innovation. In that light, the pattern found in our data speaks to platform researchers wishing to study questions of whether and how innovation can be controlled on digital platforms. The varying effects of standardisation we found align well with work in this space by suggesting that standardisation restricts variety in one area of the platform while allowing it to spawn in another. Past work has referred to this as the balancing act of managing 'desirable and undesirable variation' to create 'constrained serendipity' (Wareham et al., 2014). Our findings provide further evidence for this stream of work that control – exercised through variety reduction standards (Blind, 2016; Tassey,

2000) – does not run counter to innovation on digital platforms. Instead, our study indicates that standardisation can be a powerful lever for platform operators to set control points in their architecture (Tilson et al., 2010; Wareham et al., 2014) in a way that favours innovation.

Note

1. Excluding countries that were stored incomplete on the OSM database excerpt (such as Ukraine, Russia, Belarus) as well as the United Kingdom which experienced mass data imports from public institutions during the time covered in our data.

Disclosure statement

No potential conflict of interest was reported by the author(s).

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Appendix A

Table A1. Exemplary quotes discussing the status quo and (then) current problems of unordered relation members.

[Mailing list] and [Thread]	Quote
[OSM-dev] [Proposal-Make relations ordered]	'Note however that members of a relation are not ordered! Somewhere you say "…in sequence", but there is no built-in sequence unless you use the "role" to specify an order/number your members (member_1, member_2 etc). (…) What they [mappers] can do, today, is have the members in the roles 'stop01' to "stop99" and achieve ordering through that'.
[OSM-dev] [Defining the area of a country]	'[We have] no consecutive numbers to allow later splitting/insertion of ways without renaming everything'.
[OSM-dev] [Proposal-Make relations ordered]	'One simple example is a bike/walking/bus route that has a little loop, formed like those 'ribbons' you often see in signatures: Currently you can only specify the ways that are members of this, but you cannot specify in what order you have to follow them.'
[OSM-talk] [SOTM relation workshop results]	'There's a lot of unclear points about questions like how to model a bus stop that is part of a route. People currently put a node into the relation and often give it a role like "forward_stop_5" to say that this is the 5th stop going forward. This is a bit ugly but currently necessary because the API does not guarantee ordering of relation members, i.e., if you stuff in a number of nodes there's no guarantee that they come back in the same sequence'.
[OSM-talk] [Correctly mapping avenues]	'I'm a bit unhappy about needlessly inflating the importance of the direction of ways. Long-term, I would actually like to get rid of the direction and express everything in relations. (…) But moving to relations will not help you getting rid of direction: to represent a way you need to order your nodes and order implies direction'.

Table A2. Exemplary quotes arguing against the standardisation effort.

[Mailing list] and [Thread]	Quote
[OSM-dev] [Proposal-Make relations ordered]	'We haven't even scratched the surface of what is possible with relations as-are. And I too worry that one of the major reasons that OSM took off was that it was simple, even if some thought it crude'.
[OSM-dev] [Proposal-Make relations ordered]	'I think again it'll show how few parts of our toolchain handle relations. Or at least, how many of them use only one tool in the relations swiss-army knife (e.g., multipolygons) but not others (e.g., routes, or street-relations)'.
[OSM-dev] [Proposal-Make relations ordered]	'I would have thought that there's plenty of scope within relations (and even nested relations) without putting constraints on the ordering of the members'.
[OSM-dev] [Proposal-Make relations ordered]	'Surely one of the unwritten guiding principles of OSM is "don't make things complicated just to cater for a few edge cases"?'
[OSM-dev] [Datamodel relation member constraint]	'The syntax doesn't change, but the semantics – and the requirements of internal data structures. I see the argument for ordering routes. But routing is really an optional requirement'.
[OSM-dev] [Datamodel relation member constraint]	'In APISs/interfaces there's often a dilemma to make "life" easier for writers or readers. Imposing the "same order" is even more demanding for "data producers" than imposing an ordering. I would not recommend both in order to make APIs simple'.
[OSM-talk] [Bridge names]	'If it is too complicated, they just won't get added. (…) I think a range of solutions is desirable so the simplest cases remain simple and the complex cases can be described'.

Table A3. Exemplary quotes arguing in favour of the standardisation effort.

[Mailing list] and [Thread]	Quote
[OSM-dev] [Problems with editor diversity]	'I believe as OSM and the data contained become more complex, we'll see a lot of "rules" like what I described above, where it really only makes sense to do it in one specific way'.
[OSM-dev] [Proposal-Make relations ordered]	'Some areas on our map have moved past the stage where we could actually use an army of schoolkids – they are now where we want to encourage people to enter stuff like turn restrictions, or the information that certain roads actually share one bridge instead of running over parallel bridges, or certain buildings actually form one big entity together, etc.; this can only be done with relations, and we have to give these people the proper tools for the job'.
[OSM-dev] [Proposal-Make relations ordered]	'Yes, it is complicated, but it is a complicated matter, what did you expect? The alternative is saying that anything we can't do with a limited toolset we just don't do. That is a strategic discussion we should perhaps have at some point, but currently my opinion is that I don't want to say "no, we don't do <complex cartography feature X> in OSM, it requires too much expertise when entering". (. . .)'.
[OSM-dev] [Proposal-Make relations ordered]	'By making relations ordered, you can save some otherwise-needed extra indirection'.
[OSM-dev] [API]	'The current tools force mappers to think in internal data structures. But that's because the tools do not comfortably, automagically create relations based on user input'.